

PART 7 - RESIDENTIAL ACTIVITY

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Note re Page Numbering

For the purpose of page numbering this Part has been divided into subsections. This assists with the production of updated sections of the Plan for subscribers. It is also in keeping with the format of the on-line version of the Plan.

Page numbering is sequenced as follows:

Page A1, A2, A3 etc

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PART 7 - RESIDENTIAL ACTIVITY

7.1 CONTENT AND STRUCTURE

The Plan recognises that:

- Residential activity is the major land use occurring on the Isthmus;
- Residential areas are collectively made up of a broad range of communities and neighbourhoods, reflecting different lifestyles, aspirations and built environments;
- Residential activity is comprised of a range of elements that contribute to the environmental qualities of the various residential areas;
- Residential activity requires particular measures to be adopted that manage residential areas in a manner which maintains and enhances their amenity values while ensuring the efficient use and development of the natural and physical resources concerned.

This Part is presented as follows -

- **Resource Management Issues**

This outlines the significant resource management issues concerning residential activity within the district.

- **Resource Management Objectives and Policies**

This outlines how this Part intends to deal with the identified residential activity issues.

- **Resource Management Strategy**

This outlines the strategy for managing activities and development within a variety of residential zones and explains the reasons for the management approach, together with anticipated results.

- **Implementation**

This outlines and gives an explanation of the methods adopted to meet the objectives, policies and strategy for the residential zones.

- **Zones**

This outlines the different residential zones adopted by the Plan and explains their application.

- **Activities**

This specifies the rules required to implement the policies by regulating or allowing certain activities to give effect to the residential resource management policies.

- **Development Controls**

This specifies the development control rules which the Plan adopts to ensure that the actual or potential effects of activities within the residential zones do not adversely affect the environment.

7.2 RESOURCE MANAGEMENT ISSUES

The Plan seeks to create a resource management approach that maintains the high environmental quality of the district's residential areas, while providing opportunity for development and activity at a level and form that meets the needs of this and future generations. It must also address the following issues:

- The need to provide for residential growth through intensification in areas that are not subject to infrastructure constraints or natural hazards;
- The need to recognise, maintain and where possible enhance the recognised character and amenity of established residential environments;
- The need to provide opportunities for innovation and flexibility in accommodating demands for new and different housing solutions;
- The need to provide for activities where they complement the residential environment.

The objectives and the policies in regard to these issues are set out as follows:

7.3 RESOURCE MANAGEMENT OBJECTIVES AND POLICIES

7.3.1 OBJECTIVE

To provide opportunities for residential growth in Auckland by encouraging suitable intensification of housing in appropriate locations.


Policies

- By selecting those residential areas which are suitable for further intensity and applying sufficiently liberal controls.



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- By identifying those residential areas which are appreciated for their special character and applying controls which will protect and enhance their special character.
- By providing for a graded intensity in residential development potential across the Isthmus to permit variety in environment and lifestyle.
- By regulating the intensity of new residential development according to the availability of public utilities and services and to foster their efficient use.
- By providing for and encouraging facilities and services to enable higher intensity residential development in proximity to major public transport corridors, nodes and retail centres.
- By providing for residential redevelopment opportunities in former non-residential buildings and locations.

Refer to  58

7.3.2 OBJECTIVE

To identify, maintain and enhance the recognised character and amenity of residential environments.

Policies


- By ensuring that the type and intensity of residential activity in each area occurs at a level capable of being sustained by the local environment.
- By adopting measures aimed at enhancing the heritage qualities of certain residential areas.

7.3.3 OBJECTIVE

To provide for a broad and flexible range of residential development while offering reasonable protection to the amenities of neighbouring properties and the local environment.

Policies

- By providing for a wide variety of households as may be appropriate to the site and local environment characteristics to satisfy the diverse needs of present and future residents.

Refer to  26

- By adopting planning controls which are sufficiently liberal to allow the creation of a wide range of housing types and to facilitate innovative housing developments.
- By ensuring that planning controls and bylaws are only imposed to achieve specific objectives and/or to remedy a particular problem.

- By primarily applying development controls which afford protection to the amenities of neighbouring sites.
- By applying minimum control to achieve protection of on-site amenities and to maintain flexibility for future occupants.

7.3.4 OBJECTIVE

To recognise that certain non-residential activities can be located in residential areas in a way which maintains and enhances the amenities of the area and enables people to provide for their social, economic and cultural well-being, and for their health and safety.

Policies


- By providing for non-residential activities in certain residential areas where the activities are not disruptive of residential amenities.
- By permitting ancillary work opportunities by way of home occupations.
- By taking into account the impact of location, scale, and generated effect on neighbouring sites and the local environment when administering development controls in relation to non-residential activities in residential zones.

7.4 RESOURCE MANAGEMENT STRATEGY

7.4.1 GROWTH THROUGH INTENSIFICATION

Auckland's population will continue to gradually increase. Since the Isthmus is substantially built up, there are few vacant sites available for further subdivision. Provision for additional housing will largely be made through infill and new development in existing residential areas. The Plan recognises and addresses the need for residential growth and the constraints placed on it in terms of:

- infrastructure limitation; and
- the concern of the community to maintain and enhance the particularly appreciated existing character of residential areas.

Refer to  58

The Plan seeks to achieve a balance between maintaining the established residential character of areas while providing sufficient flexibility to allow further development. The technique of grouping areas of similar character into



residential zones is retained in the Plan. Within the zones there is flexibility which allows for the location of activities which can be serviced by the infrastructure in an area and which are compatible with its character and amenities.

The Plan's residential zoning pattern is designed to reflect the ability of the district to accommodate the additional residential development required to house Auckland's growing population.

In addition to character and amenity, the elements that assist in determining the intensity of residential development appropriate to an area are

- drainage
- roading
- public transport
- access to community services, business centres and areas of open space
- natural hazards.

Drainage

The Isthmus' drainage system requires upgrading. This work is required whether or not development intensification occurs. If residential activity is intensified this will increase the urgency of this work, as well as adding to the costs of further development. The cost of upgrading will ultimately be borne by the community. Further development could provide a positive benefit by actually increasing the community's ability to pay the costs of upgrading. Higher density development will be provided for in those areas where the overall potential of the drainage system has been classified as suitable for further development.

Certain areas of the district would have the potential to support further development but inadequate sanitary drainage means that such development must be limited until the drainage system has been upgraded.

Roading

High intensity residential development will continue to be provided for on the regional and district arterial roads. These roads have substantial vehicle carrying capacities and are the major focuses for the public transport system and the district's shopping facilities. However, methods may need to be employed to mitigate the effects of new, more intensive developments accessing directly onto the regional arterial roads. Sufficient space must be provided on these sites to accommodate the vehicle requirements (ie parking, loading, and on-site manoeuvring) generated by activities on these sites. On non-arterial roads, residential density is unlikely to be constrained by capacity but will be influenced by safety issues and the acceptability of increased flows to existing residents.

Public Transport

The Council recognises the desirability of land use policies complementing the community's investment in an effective public transport system. This is reflected in policies which seek to promote higher intensity residential development on major public transport routes. Higher density redevelopment has already occurred in some of these areas.

In addition the Council is committed to supporting an efficient public transport system. Such a system will be assisted through increased densities and intensification of activities on the major public transport corridors.

Access

For convenience and the promotion of the sustainability of the community's resources, access to

- community services
- business centres
- open space
- leisure activities
- public transport

is an important factor in the residential zoning pattern.

The Plan encourages, through higher densities, the concentration of residential activity around these facilities in order to

- maximise the investment in them
- to ensure that no unnecessary duplication occurs
- to encourage where possible, the efficient use of energy resources.

The concentration of higher residential density in areas well served by such facilities will reduce pressure on areas with unsuitable access and infrastructure.

Natural Hazards

Development in certain areas of the Isthmus will be constrained by natural hazards. Landslip, subsidence and areas prone to flooding are the natural hazards of particular concern. Certain areas of the Isthmus are known to be susceptible to these natural hazards. The Plan seeks to promote land stability, minimise flooding and ensure that the environment is not vulnerable to landslip, subsidence and flooding.

Natural hazard areas can change over time due to a worsening of the problem or through engineering improvements. As a consequence, a specific hazard zone has not been adopted. However, additional development controls and appropriate restrictions may be imposed on development in these areas (refer [PART 5D - NATURAL HAZARDS](#)). These include controlling the removal of vegetation, restricting earthworks, and control on the location of buildings.



7.4.2 CHARACTER AND AMENITY


In providing for further residential development the Plan seeks to ensure that the individual amenity of each residential area is maintained and that development occurs at levels appropriate to each locality. The identification of the physical character of residential neighbourhoods has been an important ingredient in the determination of the residential zones and their permitted density, activities and development controls.

In certain areas this character is so special as to warrant its protection. This has resulted in a series of special character zones being identified on the Isthmus. These areas are a key part of Auckland's heritage, but their amenity value is fragile and could be damaged by unsympathetic or discordant land development, building forms and densities.

These areas represent a scarce legacy from the City's past. They require protection in order that they may survive and be appreciated by future generations. The special character zoning will result in the conservation of these areas. Controls are applied to conserve the particular element(s) which give each area its character, such as development intensity, form, site, size, building style, mature planting. The level of protection varies according to the intent of the zone.

The standard residential zones accommodate the community's demand for additional housing on the Isthmus. These zones are dispersed throughout the Isthmus. They will provide varying opportunities for increases in the resident population, as well as facilitating the development of a range of residential housing types and environments. In these residential zones regard is had for the local environment and measures are adopted to secure amenity values. The zoning pattern reflects the local variations in topography, subdivision size, built form, and levels of development. These factors have, over time, contributed to people's appreciation of an area's pleasantness.

7.4.3 INNOVATION AND FLEXIBILITY

Refer to  26

Household size and the composition of the City's population is expected to alter continually. As well as the traditional family units, Auckland's population comprises a variety of groups, with different housing needs. The housing needs of these diverse groups are recognised. But rather than aiming to anticipate every possible housing need, the Plan provides a range of residential densities and contains sufficiently flexible controls to allow the creation of a wide range of housing types. Planning mechanisms have been developed to encourage innovative approaches to the provision of residential accommodation. These developments are

expected to involve concepts or characteristics of merit in terms of their location, intensity, form, content or tenure which warrant special provision. Planning requirements provide sufficient flexibility to facilitate housing types which are culturally appropriate.

7.4.4 ACTIVITIES

A broad range of activities are provided for in residential areas. However, not all of these activities will be appropriate in every residential area. Because certain residential areas may need greater protection, a limited range of activities is considered appropriate. In the higher intensity residential areas a wider range of activities is provided for, where these activities benefit or service the residential area.

Certain activities can generate effects which may adversely impact on the amenities of adjacent residential sites and the surrounding neighbourhood. These impacts will be controlled to ensure a reasonable level of protection.

7.4.5 EXPECTED OUTCOMES

Residential activity is the major land use on the Isthmus. The resource management strategy adopted in the Plan for residential activity will enable all sections of the district's residents to meet their housing needs.

There will be a level of control on residential activity that provides flexibility for development, while ensuring that the character and amenity of the district's many residential environments are protected. The protection provided for amenities within a residential site will safeguard amenities for future residents, and will result in benefits being derived for the community as a whole.

The comprehensive approach adopted to reduce any anticipated adverse impact on neighbouring sites and the local environment will achieve the residential objectives in the best practicable method. The approach is intended to avoid where possible the duplication of controls that in the past has restricted development to an unreasonable extent.

Residential areas that warrant particular consideration due to their special character have more restrictive controls applied in order to protect and enhance their uniqueness.

Areas able to sustain more intensive residential development due to the absence of infrastructural constraints and the presence of community facilities and services will benefit from the growth resulting from increased opportunities for new development.

The flexibility offered in the residential rules will encourage innovation in respect to the creation of a range of housing types to meet the special housing needs of Auckland's diverse population.



The activities that will locate within the district's residential areas are expected to supplement the amenities of the community. Activities are expected to control any anticipated adverse impacts to a level that ensures a reasonable level of protection for the amenities of the neighbouring residential land and the general environment.

7.5 IMPLEMENTATION

7.5.1 PLAN METHODS

7.5.1.1 ZONING

Zoning is used as the primary management technique determining the future distribution of residential activities on the Isthmus. It takes a traditional approach to the extent of identifying specific locations, but the distribution pattern is performance orientated.

It is based on the actual physical characteristics and functions of activities and their effects on the local environment. This approach will ensure that the level of development permitted in each locality is compatible with the ability of the area to cope with additional development.

The zoning provisions are orientated towards providing greater flexibility for developers appropriate to the local environment, while attempting to maintain or even enhance the amenity values experienced by the local community.

Figure 7.1 outlines the process used in developing the residential zoning pattern.

The distribution of the residential zones across the Isthmus has been determined by the interaction of the following principal factors:

- Infrastructure constraints (in particular, drainage and roading);
- Access to services, shopping, and leisure opportunities;
- Local environment (topography, existing development);

The zoning pattern is qualified by the identification of exceptional areas which warrant special protection or safeguards. There are certain areas where controls are applied to conserve the particular elements which give each area its character, such as development intensity and form, lot sizes, building style, mature trees, etc.

Special Character Residential Zones

The Isthmus is largely developed. The Council therefore recognises that it is not solely the natural features such as landform, coastline and vegetation that contribute to the special character of environments. Some environments are special as a consequence of the presence of recognisable man-made features that form or create a cohesive character.

Other environments reflect a special character as a consequence of the presence of a mix of both natural and man-made features.

Certain environments within the Isthmus comprise features that are considered to justify conservation on the premise that they are a scarce legacy to this generation. Specific measures have been incorporated in the Plan to ensure that these environments are able to be appreciated by future generations. Generally the value or special character of a particular environment is primarily viewed from the road. Other vantage points such as reserves, public thoroughfares, and the sea also offer opportunities for the public to gain an appreciation of this special character. When assessing the special character of an area the public visibility of its qualities will be an important factor.

Features that contribute to the special character of an environment include:

- Landform;
- Aspect - climate/views;
- Age, style and condition of housing;
- Lot size/width;
- Set-back and density of housing;
- Character of front yard;
- Character of street - width, berms, etc;
- Presence of trees and shrubs, on/off street;
- Property boundary definition - hedges, fences, walls;
- Quietness/seclusion;
- Historical ambience.

In each case, there needs to be a measure of coherence to bind an area together in terms of some of these features.

Special character or heritage quality is apparent when:

- components such as buildings, trees and views combine to create a distinctive character; or
- landform or setting makes an important contribution to this character; or
- the scale and/or style of subdivision and/or building has a high degree of coherence and continuity, and/or has remained relatively free of intrusions; or
- there is a predominance or cohesion of individual buildings which are individually of merit.

Three types of special residential character have been identified on the Isthmus (set out in the following table). These range from those in which the built environment predominates to those where the flora predominates. Between the two lie combinations of built and natural landscapes and vegetation.



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Examples of these environments may be found in various locations around the Isthmus and as a consequence sub-zones have been developed to account for particular variations.

Not all residential special character zones require the same level of protection. Depending upon the uniqueness and scarcity of the particular character, various degrees of protection apply. The greatest building restrictions apply in those of the Residential 1 zone which fall within Conservation Areas, where detailed design criteria apply. Elsewhere in the Residential 1 zone, and in the Residential 2 and 3 zones, the design criteria applicable are of a more general nature.

The control regime for the special character residential zones involves a progression of control and emphasis between the predominantly “built” and the predominantly “natural” type of residential environment. In each of the special character residential zones the controls reflect and reinforce the identified character. Controls specific to these zones include:

- density limits;
- limits on infill;
- controls on bulk and location for buildings;
- prescriptive design criteria;
- voluntary design criteria;
- earthworks control;
- control on demolitions.

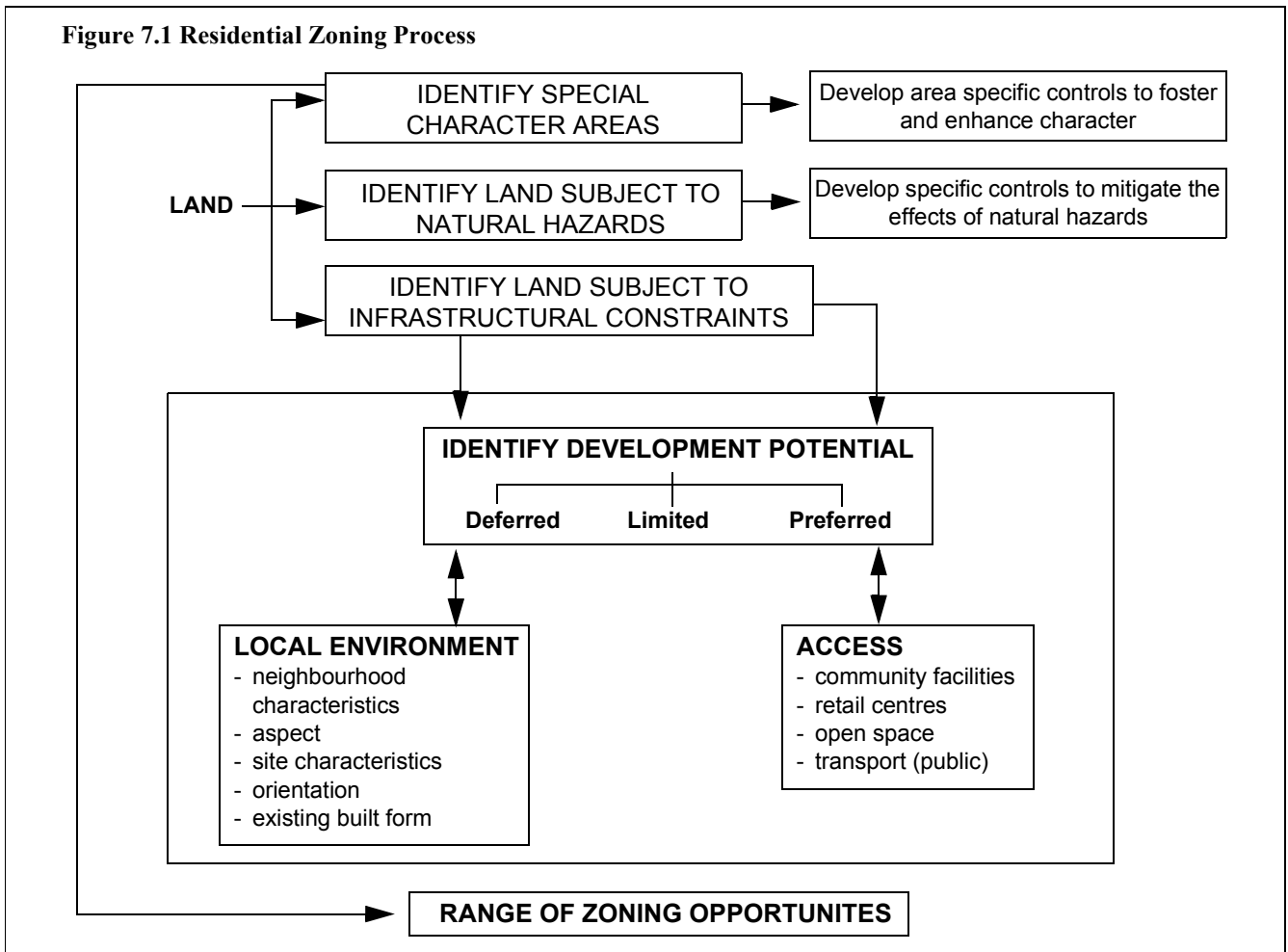
Other development controls are applied in common with the standard residential zones.

In general the controls will have the outcome of protecting the various heritage and amenity features identified. In addition, the controls are expected to provide a climate of stability and certainty that will encourage private owners to maintain and rehabilitate their period homes. This should help to ensure the conservation of the City's early timber built suburbs. In particular areas, the controls will also secure the protection of extensive areas of trees which provide special neighbourhood character.

While these controls seek to achieve the maintenance of the special character of particular areas, it is acknowledged that the general character of these areas is also affected by the design and appearance of road works and services. Therefore the Council will develop and promote local traffic management techniques, service provision (eg undergrounding), and road planting programmes, where appropriate, which are sympathetic to the objectives and policies of the special character zones.



Figure 7.1 Residential Zoning Process



CONTINUUM OF TYPE	ZONE NAME	CHARACTER (ABBREVIATED)	EXAMPLES
Built Environment	Residential 1 Built	Victorian/Edwardian housing, with some modification and infill. Generally a lack of large trees.	Much of Ponsonby, and parts of Mt Eden
Composite Built and Natural Environment	Residential 2 Built/Flora	Garden suburbs of the Edwardian villa/English cottage periods. Many large trees.	Entrican Avenue Landscape Road
	Residential 3 Built/Landform	Residential areas occupying slopes of volcanic cones.	Pere Street Summit Drive (Mt Albert)
Natural Landscape	Residential 4 Flora dominant	Natural forest, undisturbed but zoned for limited residential use.	Granny's Bay



Standard Residential Zones

Three types of standard residential zone (low intensity, medium intensity and high intensity) have been identified on the Isthmus. These aim to recognise the wide variety of residential opportunities and environments that currently exist, as well as providing opportunities for the development of further housing.

Unlike the Residential 1-4 zones, the other residential areas of the district do not have an identifiable and quantifiable special character. The built form, age of development, vegetation and landform varies considerably throughout.

Within these areas however, a combination of factors can be found that set areas apart from others. In some areas it is the low intensity of existing residential development. In others, it is the diverse form of existing development.

Changes in Zoning

Provision is made for changes to occur in the residential zoning pattern. It is recognised that over time the local environment and infrastructural constraints in a residential area, that initially determined its zoning, may change. In such circumstances the zone applied may no longer be appropriate.


Where this occurs the Council may either initiate a change to the Plan or may consider a formal request for a change from residents in the area. In assessing a change in zoning the Council will consider:

- The physical characteristics and functions of activities provided for in the proposed zone and their effect on the local environment;
- Methods of ensuring that the amenity values experienced by the local community will not be adversely affected and where possible will be enhanced by the proposed zone;
- Ensuring that factors such as any infrastructural constraints experienced by the local environment (in particular drainage and roading), and the ability for development to access services, shopping and leisure opportunities, are at a level consistent with the intensity of development likely to result from the proposed zone.

7.5.1.2 ACTIVITIES

Residential accommodation is the primary activity provided for in all the residential zones. The type of accommodation and scale of intensity is determined in accordance with the zonal objectives and policies where appropriate. In the less intense residential zones the predominance of established and appreciated residential activities contribute largely to the zones character. The range of activities is accordingly limited to ensure the retention of that predominantly residential character. A wide range of activities is permitted in the higher density residential zones where provision is made for ancillary activities which either provide a service to

the surrounding residential neighbourhoods or may provide limited employment opportunities.

Refer to  26

The effects likely to be generated by home occupations, care centres and homes for the aged at the specified intensity levels are not anticipated to differ from those generated by residential units at the density level provided for in each of the zones. The intensity levels are derived from the Plan's definition of 'household'. The definition includes a group of up to eight unrelated persons. It is considered that by keeping the intensity level for these activities in line with those for residential units, the residential character and amenities of the locality will be maintained.

The use of artificial lighting in a residential area can have a significant adverse effect if light spill and glare impacts on adjoining sites. In general the use of artificial lighting is controlled by the methods outlined in [CLAUSE 4.6 ARTIFICIAL LIGHTING](#) of the Plan. However where the illuminance of the artificial lighting exceeds 150 lux at ground level, additional control and assessment is considered necessary in order to ensure that any adverse effect is avoided, reduced or mitigated. Therefore the use of artificial lighting producing an illuminance over 150 lux at ground level, is a discretionary activity in the residential zones.

7.5.1.3 DEVELOPMENT CONTROLS

The primary purpose of the development controls is to afford a reasonable level of protection for the amenity values, and the natural and physical resources appreciated by the community.

The community has come to expect certain amenity standards within their residential areas. To ensure these standards are achieved a range of development controls are included in the Plan. The development controls set for residential areas are in many instances more restrictive than those for the other activity areas.

The Plan seeks to regulate the type and intensity of residential land use at a level capable of being sustained by the local environment. A core group of controls apply to the range of standard residential zones. They seek to promote zonal objectives and policies. In the Residential 1 to 4 zones they are applied to conserve the particular elements which give each area its character, such as development intensity and form, lot size, building style, mature trees etc. Not all residential character areas require the same level of protection. Depending upon the uniqueness and scarcity value of the particular character, various degrees of protection apply. In the Residential 5 to 7 zones the controls are primarily designed to afford reasonable protection for the amenity values and natural and physical resources of the general environment. They also provide a reasonable degree of amenity on multi-unit development sites. Some of these controls, eg building coverage, landscaped permeable surface, and paved impermeable surface, are applied to



protect the natural environment by reducing loads on the local drainage infrastructure and for amenity reasons by reducing building bulk and paved surfaces. Other controls including noise, access and parking controls, apply across all the zones.

A modification to one or more of the development controls in certain circumstances is provided for in Clause [4.3.1.2B. DEVELOPMENT CONTROL MODIFICATION.](#)

7.5.1.4 FINANCIAL CONTRIBUTIONS

The Council is permitted under Section 108 of the Act to take financial contributions for any purposes stated in the Plan. Financial contributions are used extensively in the Plan in the management of residential development and activities for the following purposes:


- Reserves;
- Infrastructure;
- Environmental protection including protection of coastal areas;
- Heritage protection.

Financial contributions may take the form of cash, land, works and services or a combination of these.

Where a financial contribution is required it will in general be obtained as a condition of a subdivision or land use consent. Financial contributions for reserve purposes will be required from most residential development and so are required as a condition of a permitted activity.

Reference should be made to [PART 4B - FINANCIAL CONTRIBUTIONS](#) of this Plan to gain an understanding of the application of financial contributions to residential development on the Isthmus.

7.5.1.5 ACCESSORY BUILDINGS

Refer to 

7.5.2 OTHER METHODS

The Act requires the Council to consider alternative methods of achieving the purposes of the Act in addition to District Plan rules. For these alternative methods see [ANNEXURE 1.](#)

7.6 THE ZONES

7.6.1 RESIDENTIAL 1 (BUILT)

7.6.1.1 OBJECTIVE AND POLICIES

Objective

To promote the survival of the historic form and pattern of subdivision, buildings and streetscape in Auckland's early-established residential neighbourhoods.

Policies

- By maintaining the authenticity of character of the zone in relation to activities, development, and by discouraging other work which is not in sympathy with the identified character.
- By encouraging renovation and new building construction in a manner which maintains the historic form and pattern of buildings and streetscape in the zone.



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- By protecting the special level of amenity that exists in the area, against the adverse effects of more intensive non-residential activities.
- By imposing provisions which seek to maintain and as appropriate enhance the amenity of the streetscape appearance of these areas through controlling structures in the front yard and through road maintenance and improvements compatible with the character of the vicinity.
- By providing for activities to be conducted in existing buildings that can ensure the restoration and maintenance of the fabric of any building on the site, where the building is of the characteristic historic period.

7.6.1.2 STRATEGY

The Residential 1 zone's environment is an essential element of Auckland's heritage, which has been described as 'the most extensive range of timbered housing with its classical details and mouldings in the world'. In this zone the houses are largely Victorian-Edwardian but some modification has occurred with later infill such as the very plain 'transitional'-style bungalow of the 1910's. The houses generally stand close to the street and each other on narrow small sites. There are streets within the zone, (eg Renall Street) which show particular coherence of form and character. These will be subject to additional controls as Conservation Areas (see [PART 5C - HERITAGE](#)).

In this environment, built form predominates and is finely articulated. Typically, the front garden is open to view, often beyond a low picket fence, which is an important element of the streetscape. There is generally a lack of large trees. Two types of character exist within the zone. In one type, exemplified by Wanganui Avenue, the street layout is rectilinear, there is consistency of lot size and building set back, and period styles tend to be repeated. In the other type, as in Vine/Melford Street, there is a variety of lot sizes and a rich profusion of period styles.

In light of the heritage and amenity character of the areas encompassed within the Residential 1 zone, new building construction, other than minor works as described, requires a resource consent in order that compliance with the relevant objectives, policies and rules can be assessed.

For new or altered buildings, appropriate design criteria are applied to maintain consistency of building set-back and of architectural mass, form, proportion, detail and materials within the zone, including treatment of the front boundary. Because of the small lot sizes, buildings are permitted to cover a larger proportion of the sites than in the standard zones. The building set-back for dwelling construction is determined on a lining-up basis.

Controls are applied to the erection of walls, fences and other structures at the front boundary. Generally walls and fences shall be required to be characteristic of the era being conserved in the zone. There will however be exceptional

cases such as a street on a lava flow with a legacy of scoria walls which should be maintained. Concrete block or stucco walls should generally be avoided. In addition, it is recognised that the need for the protection of children and the security of households and property not to be unnecessarily compromised, is a factor to be taken into account in considering the appropriate scale and form of the wall or fence to be erected.

Subdivision is permitted down to a lot size of 400 m², to recognise and maintain the close-knit character of the area.

Within the Residential 1 zone there are existing buildings and activities that are not residential in nature. These have generally been included in the Residential 1 zone because the activity is representative of the heritage and character that the zone is seeking to promote or because the building in which the activity is located is characteristic of the period that the zone is seeking to retain.

In many cases the activity has been present on the site from the building's time of construction. As a consequence the activity itself is able to provide a link with Auckland's heritage. In other instances the presence of the activity has and will continue to ensure that the building is protected and enhanced.

A special level of amenity exists in the area which requires protection from the adverse effects of intensive activities. Activities will require consent in order that the compatibility of the particular activity with the special character of the area can be assessed. Proposals that require the removal or damage of historic building stock, are unlikely to be consented to.

External additions or alterations to existing buildings on sites in this zone are classed as controlled activities. Where the criteria set out in [Clause 7.7.3.2 ADDITIONAL CRITERIA FOR SPECIFIC ACTIVITIES](#) are met, it shall be deemed that the activity is of minor effect and that no person will be adversely affected by the granting of such resource consent.

7.6.1.3 EXPECTED OUTCOMES

The controls in the Residential 1 zone are expected to provide a climate of stability and certainty. This will encourage private owners to maintain and rehabilitate their period homes in a manner that is in keeping with the form of the surrounding built environment.

7.6.2 RESIDENTIAL 2 (BUILT/FLORA)

7.6.2.1 OBJECTIVE AND POLICIES

Objective

To conserve the landscape qualities of those residential areas which display a special blend of built and natural



features, generally involving period housing, coupled with the presence of trees.

Policies

- By maintaining the quality of spaciousness which characterises the zone.
- By protecting and conserving the larger trees, located on private property, roads and reserves, which give the zone a distinctive character.
- By encouraging renovation and new building construction in a manner which maintains the historic form and pattern of buildings, open space, large trees and distinctive streetscapes in the zone.

7.6.2.2 STRATEGY

The Residential 2 zone is characterised by generously sized lots, wide roads and low densities. Dwellings in the zone are generally set well back from the road, and there is an abundance of trees both on private and public land. House design and street character are typically that of the Edwardian villa suburb, the English cottage revival, and the garden suburb movement. In some roads there has been a degree of infill of a later period, but the original period remains dominant.

This zone also includes the best of the cottage-style State-designed housing of the late 1930s/early 1940s, characteristically set well back on the lots behind clean unfenced lawns.

Appropriate controls are applied to maintain the spacious and tree-filled qualities which distinguish the zone. These include a density limit, and a front yard control. The front yard is imposed to protect the traditionally deep and spacious front yards found in the zone. There is a greater restriction on building coverage than in the standard zones.

The zone is separated into three sub-zones, reflecting shades of difference in the spaciousness of existing character and matching controls.

- **Residential 2a and 2c**

These areas are characterised by lower housing densities, generally combined with period housing and an abundance of planting. Permitted building coverage is lower. A higher height limit is permitted in the Residential 2a zone, where the area is characterised by taller buildings.

- **Residential 2b**

These areas have higher housing densities and building coverage than the Residential 2a and 2c zones, generally involving period homes.

The zone has also been applied to protect significant bush clad areas, in the Isthmus.

Although parts of these areas do not display the period housing characteristics of the Residential 2 zone, these areas do exhibit a special landscape quality.

Broadly based design criteria are applied to resource consent applications for building construction in order to maintain consistency of architectural mass, form, proportion and materials as appropriate in the subzones.

7.6.2.3 EXPECTED OUTCOMES

A special level of amenity exists in the area which requires protection from the adverse effects of more intensive non-residential activities.

The controls imposed in the zone and the guidelines issued are expected to result in development that is consistent with the identified elements of the zone.

7.6.3 RESIDENTIAL 3 (BUILT/ LANDFORM)

7.6.3.1 OBJECTIVE AND POLICIES

Objective

To maintain visual harmony and coherence between the residential areas which occupy parts of the volcanic cones, and the cones themselves, and particular coastal cliffs on the Isthmus.

Policies

- By ensuring that no building in the zone visually offends or competes with the form and texture of the volcanic cone or cliff it occupies.
- By encouraging renovation and new building construction in a manner which maintains the historic form and pattern of buildings and streetscape in the zone.
- By restricting any earthworks to a minimum so as not to detrimentally affect the form and texture of the volcanic landscape.

7.6.3.2 STRATEGY

Residential areas within the Residential 3 zone have a significant relationship with the natural landform of the volcanic cones. The volcanic cones are one of the most significant natural features of the Isthmus, and the Council is concerned to ensure that the form of the cones is protected.

While the natural character of the cones has been compromised to some extent by housing on their slopes, some of the homes on the cones are complementary to the setting. Those on Mt St. John with steeply dipping roofs in the English cottage style, echo the slope of the cone. However it is important that any further building is visually compatible with the form and texture of the cones, and that it is positioned no higher than present development.



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The zone is also applied to land between McCulloch Avenue and Simmonds Avenue in Mt Roskill, where the only clearly visible and wholly intact segment of the outer tuff ring of the remaining Three Kings crater is present. Not only is this a precious geological item, but it is also an element of special landscape character. To conserve this remarkable combination of housing and landform, it is important that building activity is prevented from moving up the tuff ring's slope.

Appropriate controls are applied to promote compatibility of building form and texture with the character of the cones. A more restrictive height limit is applied than in the standard residential zones. No subdivision is permitted if it would result in a new residential unit being built higher up the slope than existing neighbouring development. Controls are applied to ensure that development in existing sites does not encroach visually on the open space zoned land at the top of the cones.

The zone is also applied to the residential areas above and below the coastal cliffs at West Tamaki Head and Karaka Bay. It is important that housing in this area not encroach on the natural character of the cliffs, and that their vegetation cover be protected and maintained. Appropriate controls are applied to promote compatibility of building location, form and texture with the character of the cliffs.

The zone is separated into two sub-zones -

- **Residential 3a**

This area comprises steep narrow cul-de-sacs, set out in late Victorian times. Lot sizes are mostly small, the period houses are tightly packed and the built character is similar to the Residential 1 zone. Accordingly, the allowable activities in this area are the same as for the Residential 1 zone and its development controls apply with the exception of maximum height.

- **Residential 3b**

Most of these areas have qualities similar to the Residential 2 zone.

7.6.3.3 EXPECTED OUTCOMES

As a result of the zone's provision it is expected that further development occurring in residential areas around volcanic cones will not detract from the visual significance of the cones. Renovation and new construction will be undertaken in a manner that is in keeping with the historic form and pattern of existing buildings, particularly in the case of the Residential 3a sub-zone.

7.6.4 RESIDENTIAL 4 (FLORA DOMINANT)

7.6.4.1 OBJECTIVE AND POLICIES

Objective

To protect and maintain the primacy, cohesiveness, continuity and botanical health of existing areas of mature or regenerating forest, particularly native forest, in association with limited housing development.

Policies

- By restricting to a very low density any residential activity within mature or regenerating forest, particularly native forest, so that the forest remains predominant.
- By ensuring that every residential unit and vehicular access is visually compatible with, and subservient to, the natural character of the forest.
- By restricting any earthworks to a minimum so as not to endanger the health or stability of the trees.

7.6.4.2 STRATEGY

The Residential 4 zone applies to 1.0 hectare of mixed coastal forest at Granny's Bay which includes part of a larger stand of pohutukawa forest extending from the adjacent Council land. The area is botanically significant, it is a wildlife habitat and is an outstanding natural landscape feature, particularly when viewed from the beach.

Much of the land is steep, and has marginal stability. To protect the forest from unnecessary disturbance, the Council will allow only one dwelling unit to be erected per lot. In the event of any subdivision the Council will seek to protect the bulk of the forest by a memorandum of encumbrance or covenant to the effect that the area of forest is to be protected in perpetuity and is to be fenced off. A sufficient area of cleared land may be provided for the residential unit within the lot, outside the covenanted or encumbered portion.

Permitted building positions and vehicular accesses shall be shown upon a management plan approved by the Council (refer [PART 11 - SUBDIVISION](#)). No earthworks or building development shall be commenced except in conformity with the management plan.

Appearance controls are applied to ensure compatibility of building form and texture with the landform and the character of the forest.

7.6.4.3 EXPECTED OUTCOMES

Controlling development in terms of the rules of this zone will ensure that this significant area of the City is protected from inappropriate residential development.



7.6.5 RESIDENTIAL 5 (LOW INTENSITY)

7.6.5.1 OBJECTIVE AND POLICIES

Objective

To protect and maintain the low intensity character of certain areas:

- i) in order to secure their generally appreciated pleasantness and coherence;*
- ii) in selected locations to assist in preserving the overall integrity of the special character zones by ensuring developments occurring in adjacent residential neighbourhoods are sympathetic;*
- iii) in order to reflect the limited capacity of the existing environment to sustain additional development.*

Policies

- By limiting densities to a level which will preserve the qualities and conditions of the local environment.
- By limiting the range of permitted activities in this zone to ensure that the residential qualities and characteristics of the neighbourhood areas are not eroded.
- By imposing limitations on development to maintain amenity values particularly appreciated by the community.

7.6.5.2 STRATEGY

The Residential 5 zone has been applied generally to areas characterised by detached homes, mainly low rise (1-2 storeys), at lower densities (1-2 units per site) on sites with relatively generous areas of open space to accommodate landscaping and leisure activities. These areas exhibit a pleasantness and aesthetic coherence which is particularly appreciated by the resident community. The purpose of the zone is to maintain or even enhance the environment of these areas. In certain areas, while development is unlikely to be constrained by aspect and slope, access to public transport, community facilities and business areas is poor. In addition, some areas are also constrained by drainage infrastructure that is operating at capacity and are experiencing isolated stormwater problems and minor sanitary drainage problems.

In some parts of the Isthmus that are zoned Residential 5, higher densities than presently exist may be established. However, the zone's provisions aim for compatibility with existing development through controls which encourage lower rise, lower intensity development, while preserving privacy and open space for existing residential units. Height is limited to 8.0 metres which will facilitate development of one to two storeys. Units are required to provide open space at ground level.

Emphasis is on activities primarily residential in nature. This zone aims to prevent the intrusion of incompatible activities and their disruptive characteristics. Activities are restricted in the zone to ensure that the generated effects are consistent with the surrounding environment.

7.6.5.3 EXPECTED OUTCOMES

In all areas where Residential 5 has been applied, it is expected that over time, local amenity values will be enhanced. In some areas this will occur to the extent that these areas will become the special character areas of the future.

It is also expected that as other parts of the Isthmus change as a consequence of more intensive development, Residential 5 environments will offer the opportunity of a less intensive lifestyle.

7.6.6 RESIDENTIAL 6 (MEDIUM INTENSITY)

7.6.6.1 OBJECTIVE AND POLICIES

Objective

To provide for medium intensity residential neighbourhoods in appropriate locations.

Policies

- By directing these zones to areas where the environment is able to sustain residential development at medium intensity.
- By imposing controls on developments which protect the external environment of the site, while achieving a reasonable level of amenity for multi-unit dwellings.
- By permitting a wider range of activities in these locations than is permitted in the lower intensity zone, while maintaining the appreciated amenity.

7.6.6.2 STRATEGY

The Residential 6 zone tends to be less spacious and often more diverse in form than the Residential 5 zone. These areas have aesthetic conditions which set them apart from higher intensity areas and are often characterised by favourable aspect, principally orientated to the northern slopes.

Residential 6 is the most significant residential zone on the Isthmus because in its application, it covers the largest area of residential land.


Areas within the zone are reasonably accessible to local open space and leisure opportunities, public transport, community facilities and business areas and are generally located on roads which distribute traffic from the primary network. The drainage systems in these areas are generally able to cope

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with residential development at higher densities than presently reflected in the existing built environment.

Refer to 

This zone recognises the need for further development while retaining and sustaining a reasonable level of amenity. The zone's controls compliment and build upon the characteristics of the areas zoned for medium intensity. More generous density limits are permitted in the zone compared with the Residential 5 zone. The zone is divided into two sub-zones; Residential 6a and 6b zones that vary in density and height. The Residential 6a zone has a density of one residential unit for every 375m² of site area. However, provision is made to allow for additional development on sites within the zone if a resource consent for a discretionary activity is obtained. The Residential 6b zone has a density of one dwelling for every 300 m² of site area.

The zone has two height limits, which are designed to reflect existing amenity values. The lower of these two height limits, 8 metres, is applied in the Residential 6a zone, to those locations which are predominantly characterised by one or two storey developments. This height limit is intended to compliment the amenity values currently found in these locations.

In Residential 6b, an increased height limit of 10m is applied in locations which are characterised by increased building bulk and a more intense development style. It is envisaged that the amenity values of these areas will not be compromised by the increased building envelope. This height limit provides increased design flexibility and will accommodate up to three storeys of development. Often the Residential 6b zone occurs adjacent to the Residential 5 zone. To protect this less intensive zone from the potential impacts of development in the Residential 6 zone the height to boundary control applies at the common boundary between these zones. In some instances this zone will act as a buffer between the distinct styles of the development of the Residential 5 zone, and the development of the high intensity Residential 7 zone.

Provision is made for a range of activities to operate within this zone. In general the activities provided for will be expected to include a residential component or to be of benefit to the community. Activities which attract significantly more people to a site than would be anticipated from the density permitted in the zone, will be discouraged. These can cause increased traffic generation, noise and other adverse environmental impacts. Conditions may be imposed on activities seeking resource consent to ensure that:

- generated effects do not extend beyond the boundaries of a site; and
- measures are undertaken to mitigate any adverse impact on personal privacy and on the visual amenity of the vicinity.

7.6.6.3 EXPECTED OUTCOMES

It is expected that the Residential 6 zone, will enable residential development to occur that is distinctly different to the higher densities able to be achieved in the Residential 7 zones and the low intensity character that the Residential 5 zone will maintain.

7.6.7 RESIDENTIAL 7 (HIGH INTENSITY)

7.6.7.1 OBJECTIVE AND POLICIES

Objective

To maximise design flexibility and allow residential activities to establish at a relatively high intensity, while protecting the surrounding environment from adverse effects of development.

Policies

- By providing for higher density residential development in appropriate locations.
- By imposing minimal development controls on sites within the zone, while affording appropriate protection on the interface with lower intensity residential zones.

7.6.7.2 STRATEGY

The Residential 7 zone is characterised by a range of building types and includes relatively high rise, high density development. Three and four storey multi-unit developments can be found in the Residential 7a and 7b sub-zones while development at a greater scale can be found in the Residential 7c sub-zone. The zone is often located in areas with favourable aspect and slope. It is applied to areas with good access to local open space and leisure opportunities, business centres, community services and public transport. Areas within the zone are generally found adjacent to the regional and district arterial roads of the Isthmus.

Indications are that the sanitary drainage system in these areas is able to cope with further residential development. However, there may be areas within the zone experiencing isolated stormwater drainage problems.

The zone is applied to locations suitable for the application of more generous building bulk controls to allow residential accommodation to be established at higher densities. It sits apart from the other residential zones because it contains substantially more intense development which is often located on smaller sites with minimal areas of open space.

As a consequence, the zonal controls seek to maximise design flexibility. To this end development controls provide an appropriate density, and three height controls, all of which will accommodate multi-level development. The application of these height limits is based on the existing built



environment which generally characterises these locations. A 10 metre height limit is applied to areas which exhibit relatively high intensity development usually at 2-3 storeys. A 12.5 metre height limit is applied to those locations which already include development at a greater scale, sometimes up to and greater than 4 storeys. A 20 metre height limit is applied to those areas which include development which has been established at a far greater scale than occurs elsewhere in the City including, in some cases, high rise apartment blocks.

In some areas this zone will be located beside the lower intensity zones. While minimum controls are applied to sites within the zone, it is considered important to protect the lower intensity zoned sites at this interface from any potential adverse effects generated by the higher intensity development. These effects include overshadowing, visual domination and to a certain extent the loss of privacy. To achieve this, stringent controls are applied at the interface.

The zone is also applied near existing commercial centres and community facilities which are able to service a greater population. In these cases the more generous development controls associated with the zone, allow development to achieve a built scale similar to the commercial centres without the additional and often adverse impacts which can be associated with the non-residential uses the commercial centres contain. This will have the effect of providing a buffer between the larger scale and higher intensity form of development which occurs in commercial centres and lower intensity development associated with lower density residential areas.

7.6.7.3 EXPECTED OUTCOMES

It is expected that the range of choice offered by the 3 subzones of the Residential 7 zone will provide the opportunity to achieve a range of lifestyles appropriate to particular needs and circumstances.


The density applied in Residential 7 is expected to facilitate more intensive development in areas near major public transport routes, near major commercial centres and in areas where the local environment and infrastructure are able to accommodate the level of additional development envisaged.

Refer to



7.7 RULES : ACTIVITIES

7.7.1 ACTIVITIES IN ALL RESIDENTIAL ZONES

Refer to 


For the purpose of the following table:


P = Permitted Activity


C = Controlled Activity

D = Discretionary Activity

*Those activities marked with a * are restricted controlled activities and applications may be considered without need for notification. (refer Clause [4.3.2.5 RESTRICTED CONTROLLED ACTIVITIES](#)).

Refer to 

** Those activities marked ** are restricted discretionary activities and applications may be considered without need for notification (refer Clause [4.3.2.6 RESTRICTED DISCRETIONARY ACTIVITIES](#)) Refer to 

ACTIVITIES	ZONES									
	1	2a, 2b & 2c	3a	3b	4	5	6a	6b	7a & 7b	7c
Construction and/or relocation of residential units (within the density limits specified in Clause 7.7.2.1) or any new building (including accessory buildings) #	C*	C*	C*	C*	C*	P	P	P	P	P
The use of a residential unit for residential purposes. Refer to 	P	P	P	P	P	P	P	P	P	P
Restoration, repair and internal alteration of any existing building fabric or detailing thereof	P	P	P	P	P	P	P	P	P	P
External additions or alterations to existing buildings on the site	C*	C*	C*	C*	C*	P	P	P	P	P
Earthworks†										
• over 5m ³			D	D						
• of up to 500m ² where the average slope of the area subject to earthworks is less than 5% (refer to Clause 4A.2 for development controls)	P	P			P	P	P	P	P	P
• of up to 250m ² where the average slope of the area subject to earthworks is 5% or more (refer to Clause 4A.2 for development controls)	P	P			P	P	P	P	P	P



ACTIVITIES	ZONES									
<ul style="list-style-type: none"> of greater than 500m² where the average slope of the area subject to earthworks is less than 5% (refer to Clause 4A.2 for criteria) 	C*	C*			C*	C*	C*	C*	C*	C*
<ul style="list-style-type: none"> of greater than 250m² where the average slope of the area subject to earthworks is 5% or more (refer to Clause 4A.2 for criteria) 	C*	C*			C*	C*	C*	C*	C*	C*
<ul style="list-style-type: none"> Resurfacing, maintenance and repair of existing carparking areas and driveways, where no more than 500m² of bare earth is exposed at any one time at an average slope of less than 5% or no more than 250m² of bare earth is exposed at any one time at an average slope of 5% or more. 	P	P	P	P	P	P	P	P	P	P

† These provisions do not apply to earthworks which are to be carried out as part of:

- a subdivision which has been granted a resource consent; or
- a network utility service of the type where specific provision has been made for earthworks in Clause [4A.4.6B. PERMITTED ACTIVITIES](#).

Provided however, that the works are outside the dripline of any scheduled or protected trees, and will not affect any scheduled archaeological or geological feature.






(1) Note: Parts 5B, 5C have earthwork rules which may be more restrictive and which take precedence over these provisions.

(2) Note: The above rule does not obviate the need to obtain the written consent of Council to excavate or otherwise interfere with any land in the vicinity of a public work of the Council if the excavation or interference is likely to produce, directly or indirectly, a subsidence onto that work or a subsidence of that or of the soil under it (refer to Section 237 Public Works Act 1981)

(3) Note: The NZ Archaeological Association and the Auckland Regional Council maintains a list of recorded archaeological sites. In addition to this a number of archaeological sites are listed with the NZHPT in their register of Historic Places, historic areas, wahi tapu and wahi tapu areas. All archaeological sites are protected by the Historic Places Act 1993 whether or not they are recorded. No destruction or modification of any archaeological site whether scheduled, recorded or unrecorded may take place without prior authority from the NZHPT. Applicants undertaking earthworks are advised to contact the abovementioned agencies in the first instance to ascertain whether their property or properties contain or are likely to contain archaeological sites.



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ACTIVITIES	ZONES									
	1	2a, 2b & 2c	3a	3b	4	5	6a	6b	7a & 7b	7c
Care centre or home for the aged accommodating people within the intensity level specified in Clause 7.8.1.1 Refer to 	P	C	C	C	D	C	P	P	P	P
Care centre or home for the aged accommodating people in excess of the intensity level specified in Clause 7.8.1.1 Refer to 	D	D	D	D	D	D	D	D	D	D
Camping ground							D	D	D	D
Community welfare facility	D	D	D	D			D	D	D	D
Dairy	D	D	D	D			D	D	D	D
Educational facility	D	D	D	D			D	D	D	D
The use of accessory buildings for any permitted activity in Clause 7.7.1	P	P	P	P	P	P	P	P	P	P
Ancillary activities	P	P	P	P	P	P	P	P	P	P
Home occupation	P	P	P	P	P	P	P	P	P	P
Horticulture						D	D	D	D	D
Hospital	D	D	D	D		D	D	D	D	D
Innovative housing development Refer to 						D	D	D	D	D
Any additional units exceeding the density limits specified in Clause 7.7.2.1 Refer to 							D			
Healthcare services	D	D	D	D			D	D	D	D
Offices	D ⁽¹⁾								7a 7b D ⁽²⁾	
Places of assembly	D	D	D	D		D	D	D	D	D
Non-permanent accommodation Refer to 	D	D	D	D			D	D	D	D
Non-permanent accommodation for care	D**	D**	D**	D**		D**	D**	D**	D**	D**

(1) Applies to some sites only. Refer to Clause 7.7.4.3H

(2) Applies to some sites only. Refer to Clause 7.7.4.3I and Figure 7.3A



ACTIVITIES	ZONES											
	1	2a, 2b & 2c			3a	3b	4	5	6a	6b	7a & 7b	7c
Service stations existing as at 1 July 1995 on sites listed in Appendix 9 including alterations, modifications and redevelopment of those listed service stations provided that:		2a	2b C	2c				C	C		C	
i) the modification, alterations or redevelopment do not contravene or invalidate conditions attaching to any previous consent or approval which relate to the operation of the premises; and ii) In relation to the plan accompanying that previous consent or approval, site coverage is not increased by more than 30%; and iii) Unless previously consented to the retail premises shall not exceed 200m ²												
Modifications, alterations and redevelopment of existing service station on sites listed in Appendix 9 where those alterations, modifications and redevelopment are not a controlled activity		2a	2b D	2c				D	D		D	
Extensions to service station existing as at 1 July 1995 into residentially zoned land		2a	2b D	2c				D	D	D	D	
Tourist complex										D	D	D
Use of artificial lighting producing an illuminance in excess of 150 lux, measured at any point on the site containing the light source, in a horizontal or vertical plane at ground level.	D		D		D	D	D	D	D	D	D	D
Any wall, fence or other structure other than a picket fence as provided for below not defined as a building located within the yard required by Clause 7.8.1.7A	C*		P		C*	P	P	P	P	P	P	P
Picket fences no higher than 1.2m within the front yard required by Clause 7.8.1.7 A	P		P		P	P	P	P	P	P	P	P

[SECTION CONTINUED](#)

